

Message Text

CONFIDENTIAL

PAGE 01 BONN 01649 01 OF 02 301703Z

44

ACTION ACDA-10

INFO OCT-01 SS-14 ISO-00 EUR-08 IO-03 AF-05 OES-02 NSC-05

NSCE-00 INR-05 CIAE-00 SP-02 L-01 PM-03 DODE-00 /059 W

----- 107518

R 301618Z JAN 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6087

INFO AMEMBASSY BERN

AMEMBASSY LAGOS

AMEMBASSY PRETORIA

AMEMBASSY CAPETOWN

AMEMBASSY THE HAGUE

USMISSION IAEA VIENNA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 01649

LIMDIS

AMCONSUL CAPE TOWN FOR EMBASSY CAPE TOWN

E.O. 11652: XGDS-1

TAGS: TECH, PARM, SF, GW

SUBJECT: FRG AND SOUTH AFRICAN NPT ADHERENCE

REF: A. BONN 19207 (NOV 1975); B. BONN 18141;

C. STATE 256681 (OCT 1975)

1. SUMMARY: AS REQUESTED BY REF C, FRG HAS MADE FORMAL DEMARCHE URGING SOUTH AFRICAN ADHERENCE TO NPT. SAG OFFICIAL INFORMED GERMAN AMBASSADOR OF SIMILAR APPROACHES BY US AND UK, PROMISED STUDY FRG APPROACH CAREFULLY AND IMPLIED THAT QUESTION WOULD BE RAISED AT CABINET LEVEL ASAP. END SUMMARY.

2. DR. HAUBER, CHIEF FRG FOREIGN OFFICE DISARMAMENT SECTION, INVITED EMBOFFS FOR CONFIDENTIAL BRIEFING. HE RECALLED THAT USG HAD ASKED FRG TO MAKE DEMARCHE URGING CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 01649 01 OF 02 301703Z

SOUTH AFRICAN ADHERENCE TO NPT (REFS A,B,C). IN VIEW

SENSITIVITY OF FRG-SAG NUCLEAR RELATIONSHIP, THE FRG HAD HAD TO GIVE CAREFUL CONSIDERATION TO US REQUEST. FOREIGN MINISTER GENSCHER HAD PERSONALLY DECIDED THAT FRG WOULD RESPOND POSITIVELY TO US APPROACH. GERMAN AMBASSADOR TO SAG MADE FORMAL DEMARCHE "LAST WEEK" TO DEPUTY FOREIGN MINISTER BRAND-FOURIE AS INSTRUCTED.

3. HAUBER BRIEFLY OUTLINED SUBSTANCE OF DEMARCHE TO SAG AS FOLLOWS: FRG WAS ENDEAVORING TO MAINTAIN A CONSISTENT NON-PROLIFERATION POLICY. NPT WAS THE MOST IMPORTANT INSTRUMENT OF THIS POLICY. FRG BELIEVED NPT COULD ACHIEVE ITS PURPOSE ONLY IF ALL STATES WERE PARTIES. FRG WOULD WELCOME SAG DECISION TO ACCEED. SUCH A DECISION, IN FRG VIEW, WOULD NOT ONLY HAVE INTERNATIONAL SIGNIFICANCE BUT, AS AN EXPRESSION OF PEACEFUL INTENT, WOULD ASSIST SAG IN MAINTAINING ITS OWN INTERNATIONAL POSITION AND COUNTER SUSPICIONS ABOUT MOTIVATION FOR SAG NUCLEAR PROGRAMS. FRG UNDERSTOOD THAT SAG HAD SOME CONCERN ABOUT POSSIBLE UNFAVORABLE ECONOMIC CONSEQUENCES OF NPT ADHERENCE AND IAEA SAFEGUARDS. FRG HAD SHARED THIS CONCERN AND HAD EXAMINED THIS QUESTION CAREFULLY. FRG HAD CONCLUDED THAT THERE WAS NO ECONOMIC DISADVANTAGE TO NPT ADHERENCE AND SUBMISSION TO REQUIRED SAFEGUARDS. THE SAFEGUARDS SYSTEM WAS NOT "TARGETED" AGAINST THE FACILITY ITSELF. RATHER, IAEA SAFEGUARDS SYSTEM WAS DEPENDING TO AN INCREASING EXTENT ON INSTRUMENTATION LOCATED AT STRATEGIC POINTS WITHIN THE NUCLEAR FACILITY. GERMAN EXPERTS HAD PLAYED A ROLE IN DEVELOPING THE CURRENT SYSTEM TO INSURE THAT IT WOULD NOT BE ECONOMICALLY DISADVANTAGEOUS. THE NPT REVIEW CONFERENCE HAD CONCLUDED THAT IAEA SAFEGUARDS MET THIS CRITERIA. FRG ALSO BELIEVED THAT IT WAS ESSENTIAL THAT SAFEGUARDS NOT IMPAIR DEVELOPMENT BY EXPOSING NUCLEAR TECHNOLOGY TO "THIRD PARTIES." (HAUBER SAID THIS REFERRED TO "ESPIONAGE"). FRG CONSIDERS THIS POINT PARTICULARLY IMPORTANT AND BELIEVES IAEA SYSTEM, WITH ITS RIGHT TO APPROVE INSPECTORS AND WELL-DEFINED PROCEDURES, PROVIDED ADEQUATE ASSURANCE IN THIS AREA AS WELL.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 01649 01 OF 02 301703Z

4. HAUBER REPORTED THAT GERMAN AMBASSADOR LEFT NON PAPER CONTAINING THESE POINTS. BRAND-FOURIE INFORMED AMBASSADOR THAT US AND UK HAD MADE SIMILAR APPROACHES. SAG WOULD STUDY FRG POINTS CAREFULLY BUT COULD NOT PROMISE AN IMMEDIATE ANSWER. SAG CABINET WAS CURRENTLY BUSY WITH OTHER PROBLEMS. HAUBER ALSO INFORMED EMBOFFS THAT GERMAN AMBASSADOR HAD DISCUSSED THIS SAME

TOPIC WITH SOME OTHERWISE UNIDENTIFIED SAG CABINET
OFFICERS AND WITH THE PRESIDENT, DR. DIEDERICH.

5. EMBOFFS ASKED WHETHER FRG DEMARCHE HAD HIGHLIGHTED
THE PROTECTION OF COMMERCIAL SECRETS AS AN EXPLICIT

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 01649 02 OF 02 301704Z

44

ACTION ACDA-10

INFO OCT-01 SS-14 ISO-00 EUR-08 IO-03 AF-05 OES-02 NSC-05

NSCE-00 INR-05 CIAE-00 SP-02 L-01 PM-03 DODE-00 /059 W
----- 107562

R 301618Z JAN 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6088

INFO AMEMBASSY BERN

AMEMBASSY LAGOS

AMEMBASSY PRETORIA

AMEMBASSY CAPETWON

AMEMBASSY THE HAGUE

USMISSION IAEA VIENNA

C O N F I D E N T I A L SECTION 02 OF 02 BONN 01649

LIMDIS

PROBLEM IN SAFEGUARDING URANIUM ENRICHMENT FACILITIES
(SEE REFS). HAUBER REPLIED THAT THE FRG PRESENTATION
HAD NOT RPT NOT TOUCHED ON THIS POINT EXPLICITLY. FRG
BELIEVED THAT GERMAN EXPERIENCE IN THIS AREA WAS NOT
RELEVANT, PARTICULARLY BECAUSE FRG WAS NOT DIRECTLY
SUBJECT TO IAEA SAFEGUARDS. FRG APPROACH HAD, CONSE-
QUENTLY, EMPHASIZED A FAVORABLE EVALUATION OF THE IAEA
SYSTEM BASED ON GERMAN PARTICIPATION IN ITS CREATION
AND DEVELOPMENT RATHER THAN ACTUAL EXPERIENCE DERIVED
FROM INSPECTIONS. FRG DEMARCHE HAD, HE BELIEVED,
ADEQUATELY EMPHASIZED THAT COMMERCIAL SECRETS WERE NOT
JEOPARDIZED.

6. EMBASSY COMMENT: FOLLOWING REF A, WITH ITS NEGATIVE INTERIM REPORT OF RESULTS FROM THE EMBASSY APPROACH REQUESTED IN REF C, WE USED APPROPRIATE OPPORTUNITIES TO REITERATE USG INTEREST IN AN FRG DEMARCHE TO SAG ABOUT NPT ADHERENCE. DURING ONE OF THESE DISCUSSIONS FRG ECONOMICS MINISTRY OFFICIAL EXPRESSED GREAT INTEREST IN FACT THAT USG HAD FORMALLY REQUESTED FRG
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 01649 02 OF 02 301704Z

FONOFF TO MAKE DEMARCHE TO SAG. .
WE ASSUME THAT ECONMIN INTEREST WAS BASED ON BELIEF THAT NPT ADHERENCE BY SAG WOULD EASE POSSIBLE FRG POLITICAL DIFFICULTIES SHOULD KWU WIN COMPETITION FOR SALE OF GERMAN NUCLEAR POWER PLANT. WE SUSPECT THAT SUBSEQUENT ECONMIN DISCUSSIONS WITH FONOFF MAY ALSO HAVE ENCOURAGED POSITIVE GERMAN RESPONSE TO USG APPROACH REQUESTED REF C. IN OUR DISCUSSION WITH HAUBER, HOWEVER, HE SAID "COMMERCIAL" CONSIDERATIONS (I.E. NUCLEAR POWER PLANT SALES) HAD NOT BEEN INCLUDED IN FRG PRESENTATION.
CASH

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEMARCHE, NPT, TREATY COMPLIANCE, NUCLEAR COOPERATION PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 30 JAN 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: saccheem
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BONN01649
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Film Number: D760036-0256
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t1976016/aaaaaety.tel
Line Count: 193
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: 76 BONN 19207, 76 BONN 18141
Review Action: RELEASED, APPROVED
Review Authority: saccheem
Review Comment: n/a
Review Content Flags:
Review Date: 26 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26 MAR 2004 by CollinP0>; APPROVED <28 JUL 2004 by saccheem>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FRG AND SOUTH AFRICAN NPT ADHERENCE
TAGS: TECH, PARM, SF, GE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006